

BOONE COUNTY, OFFICE OF
ADULT COURT SERVICES

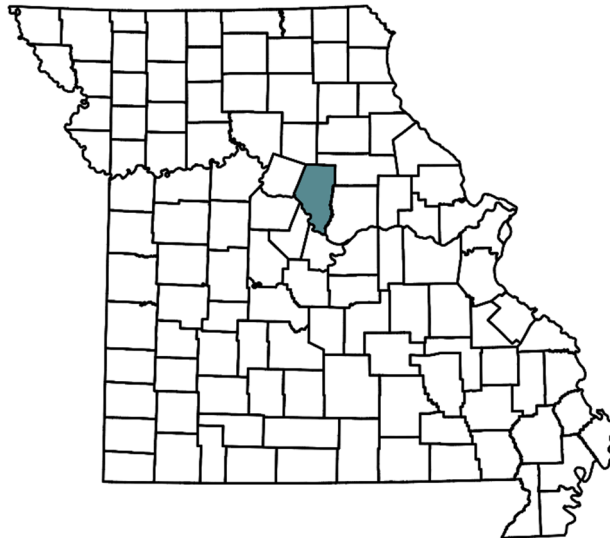
ANNUAL REPORT

2023



Boone County Courthouse
705 East Walnut Street
Columbia, Missouri 65201

573-886-4180
BNE-ACS@courts.mo.gov
www.courts.mo.gov/hosted/circuit13



LOCATION

13TH JUDICIAL CIRCUIT COURT
BOONE COUNTY COURTHOUSE
705 EAST WALNUT STREET
COLUMBIA, MO 65201

PHONE

573-886-4180

FAX

573-886-4186

EMAIL

BNE-ACS@COURTS.MO.GOV

WEBSITE: [HTTPS://WWW.COURTS.MO.GOV/HOSTED/CIRCUIT13/COURTOFFICES/ACSHOME.HTM](https://www.courts.mo.gov/hosted/circuit13/courtoffices/acshome.htm)



COURT SERVICES OFFICERS

ALLIE BOSKOVICH – *STARTED IN ACS 2019*
JENNIFER CLINKINBEARD – *STARTED IN ACS 2008*
SARA KRNOJELAC – *STARTED IN ACS 2023*
LADONYA HILL – *STARTED IN ACS 1992*
SULLONGE TURNER – *STARTED IN ACS 2006*

COURT SERVICES SUPERVISOR

DIANA WINN *STARTED IN ACS IN 2006*

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FORWARD

In 2023, the Office of Adult Court Services saw a few seemingly small but impactful changes. One notable advancement was the introduction of a third check-in option for defendants on bond, facilitated by eHawk's RePath smartphone application. This addition not only enhances convenience but also comes at no additional cost to either the defendant or the court, as it is covered under a state contract with eHawk, funded by the State of Missouri.

Moreover, in autumn 2023, an update to the Administrative Order on Adult Court Services Probation extended supervision by Adult Court Services to defendants convicted of DWI 1st (B misdemeanor). This expansion contributed to a remarkable surge in ACS Probation, as detailed in subsequent sections of this report. Anticipating continued growth of assigned probation throughout 2024 and beyond, ACS is poised for further expansion.

Another significant development was the transition to electronic filing (Efiling) of all communication with the Court by the end of 2023. This streamlined approach ensures simultaneous access to filed communication for all parties involved in a case, marking a departure from traditional methods of hand delivery or email.

As we look ahead to 2024, the Office of Adult Court Services is eager to embrace further advancements and anticipates a year filled with new opportunities and progress.



Diana Winn

Adult Court Services Supervisor

ABOUT ADULT COURT SERVICES

- The establishment of ACS was the result of a jail overcrowding problem.
- The development of ACS is the result of changing needs of the court.
- ACS administers alternatives to incarceration.

The objectives of ACS are:

1. Recommend pretrial release for defendants who cannot post initial bond, who pose little or no danger to themselves or to the community, and who are likely to appear in court.
2. Supervise defendants who are released from jail under ACS supervision as a condition of bond.
3. Provide an electronically monitored home detention program for intensive supervision of defendants. Participants include pretrial, pre-sentence, and sentenced defendants.
4. Supervise defendants who are placed under ACS supervision as a condition of probation.
5. Supervise defendants who are placed under ACS supervision as a condition of judicial parole.
6. Provide supervision, monitoring, and collection efforts for defendants placed under ACS supervision who owe fines and related costs.
7. Provide information to defendants on programs required as a condition of probation, such as the Victim Impact Panel (VIP), Stealing Offenders Program (STOP), Batterer Intervention Programs (BIP) and Substance Abuse Traffic Offender Program (SATOP).
8. Evaluate incarcerated defendants for the jail administered Work and Education program, which can include participation in Alcoholics Anonymous and Narcotics Anonymous meetings, religious services, education, and trustee work. Successful participants receive a reduced sentence and prepare for release from jail.
9. Evaluate current and future Boone County Jail inmates for participation in the sheriff administered Work Search/Work Release program. Successful participants obtain and maintain employment, pay their confinement costs and earn income which could be used for court costs, fines, restitution, child support and other debts.
10. Supervise defendants ordered to perform community service work as a condition of ACS supervised probation or defendants who choose to perform community service work in lieu of paying a monetary fine.

ADULT COURT SERVICES AT A GLANCE



42 Years Serving the Community

3 Pretrial Programs

Bond Investigations

Bond Supervision

Pretrial Electronic Monitoring

5 Post Sentencing Programs

ACS Probation

*Electronic Monitoring
(Commit Sentences)*

Fine Collections/Community Service

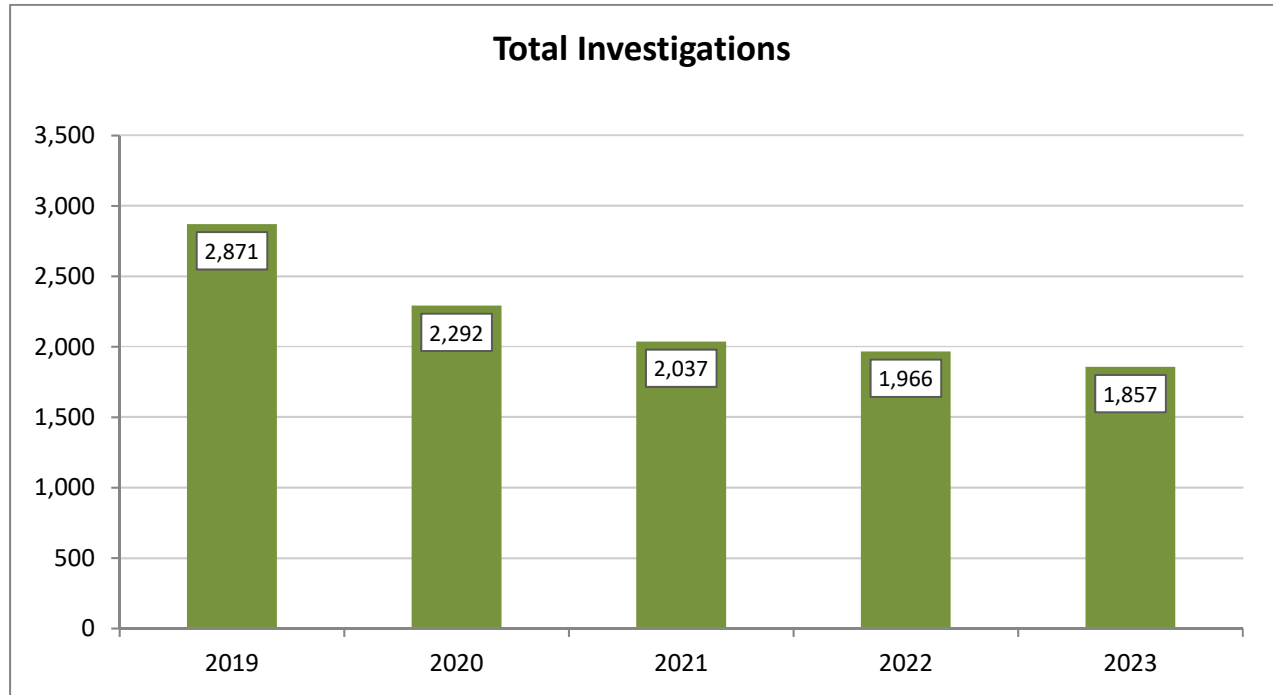
Judicial Parole

Work and Education

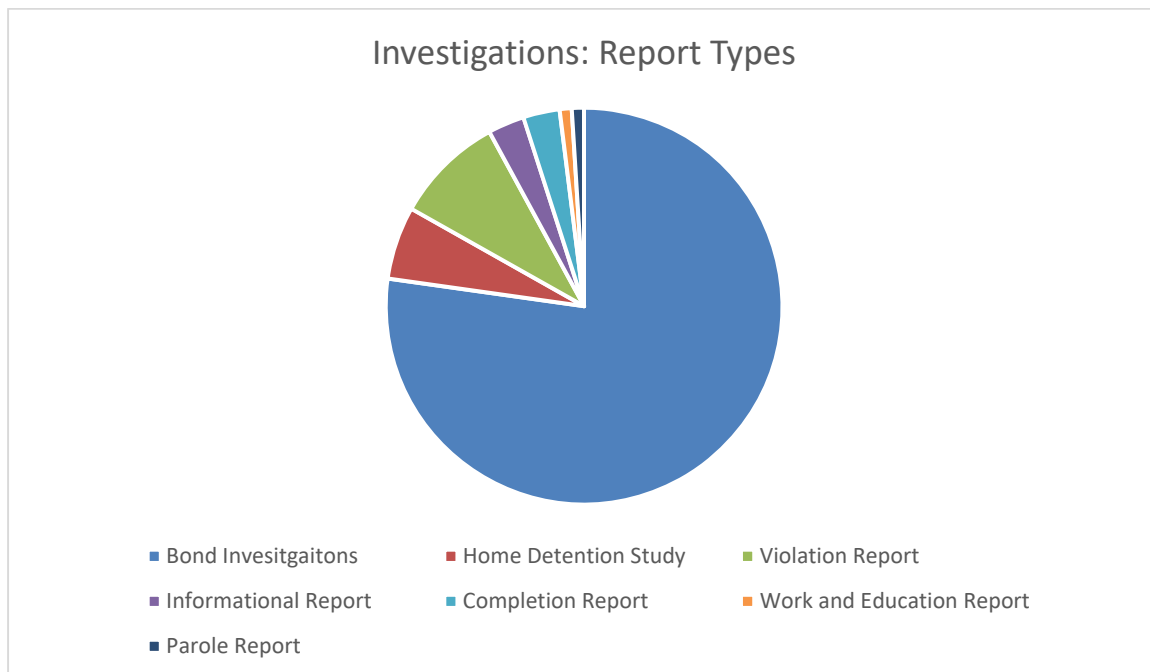
53,356 Jail Days Avoided in 2023

Over **80** years of combined
ACS staff experience

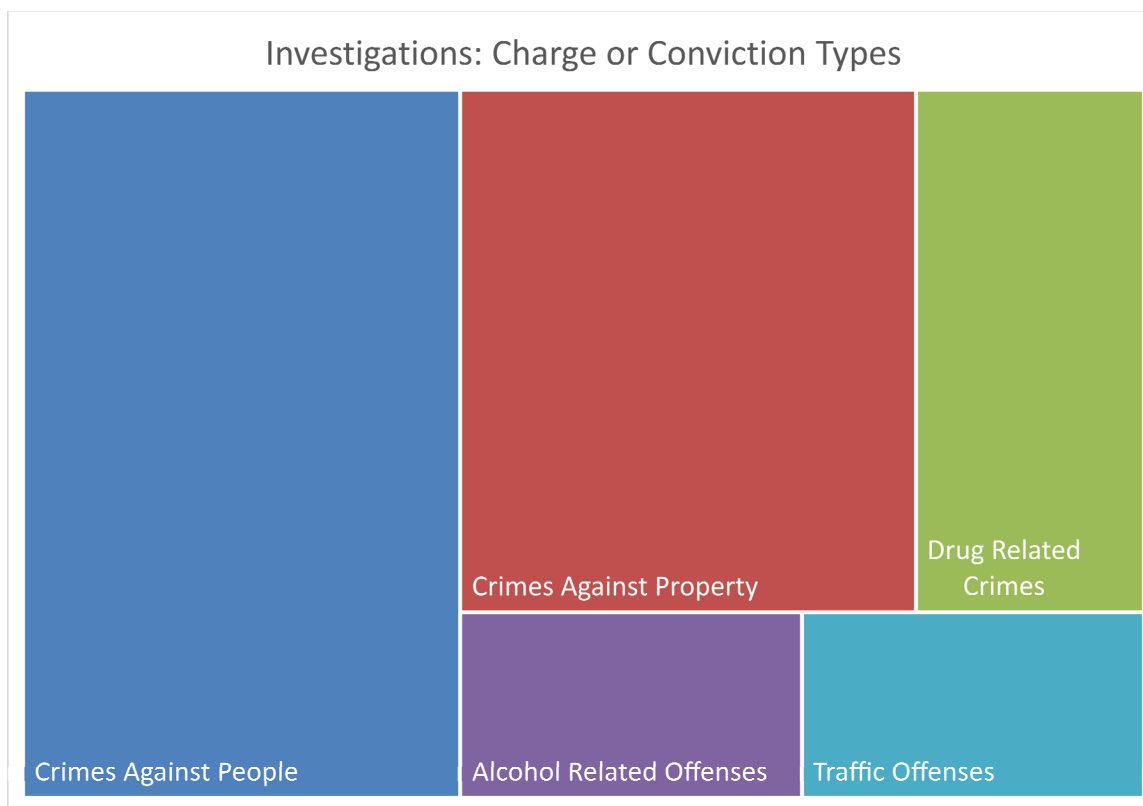
ADULT COURT SERVICES INVESTIGATIONS



In 2023, ACS initiated a total of 1,857 reports, a 6% decrease from 2022.



A majority of the 1,857 reports initiated were bond investigations. The other reports initiated were home detention studies (for commit time), violation reports, informational reports, completion reports, work and education report and parole reports.

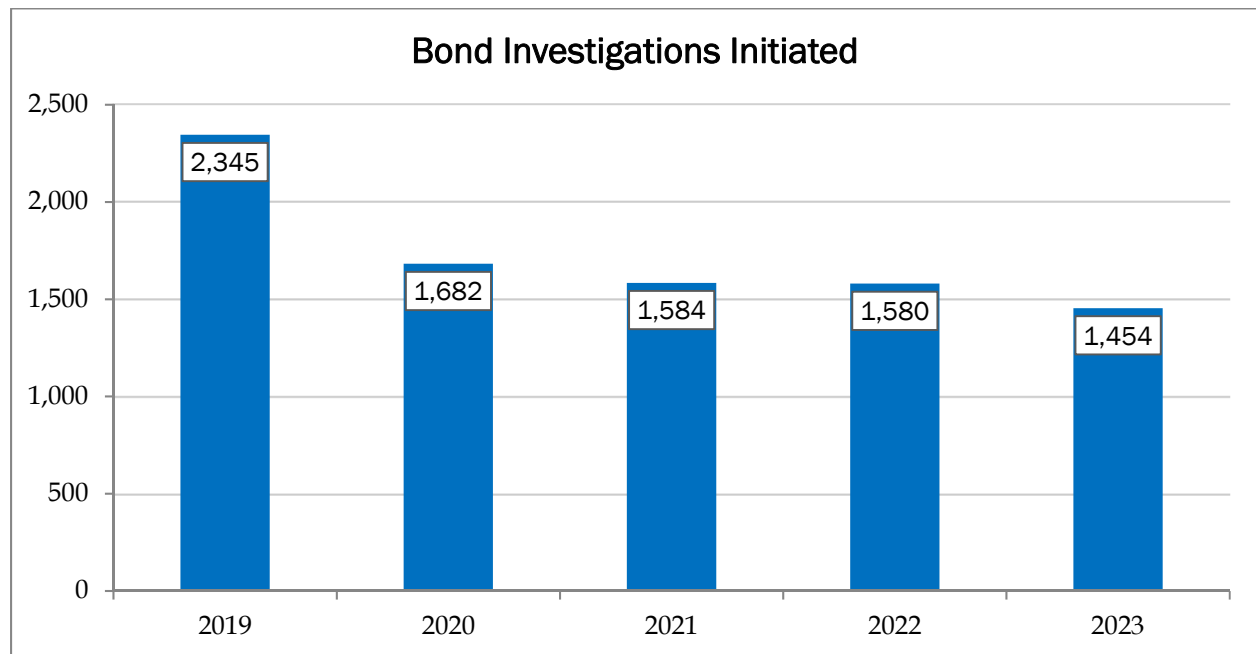


Thirty-nine percent of the charges or convictions referenced in investigations throughout 2023 were for crimes against persons, 30% for crimes against property, 15% for drug-related offenses, 8% for alcohol related offenses, and 8% for traffic-related offenses (such as driving while suspended or revoked).

BOND INVESTIGATIONS

The court orders a bond investigation for defendants at the Boone County Jail who cannot post the initial bond set. ACS officers provide a thorough criminal history check and the defendant is interviewed about ties to the community, employment history, and other factors. Information is also obtained from third parties. The completed report presents the facts and recommends a course of action based on the subject's suitability for release from custody.

Recommendations regarding bond can include no reduction, home detention/electronic monitoring, reduction in bond, posting a percentage of the bond in cash, or release on own recognizance (“ROR”).

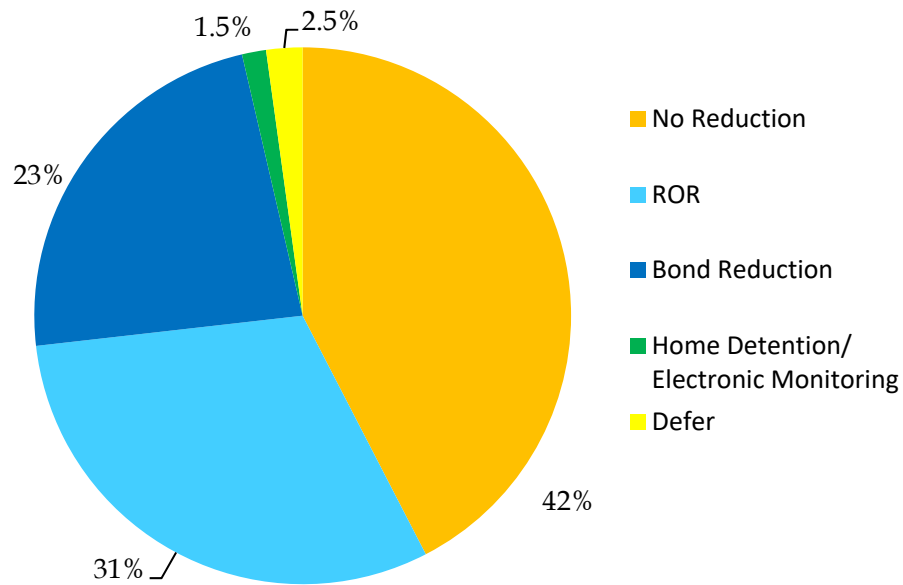


In 2023, ACS initiated bond investigations in 1,454 cases and completed or closed bond investigations in 1,430 cases. One hundred fifty of the bond investigations initiated in 2023 resulted in bond being posted or the matter being resolved prior to the completion of the bond investigation report. An additional 126 cases included defendants who did not qualify for a bond investigation. (Reasons for this could include being under a detainer from the Department of Corrections or federal authorities, currently serving a commit jail sentence, or a refusal to be interviewed for the bond investigation.)

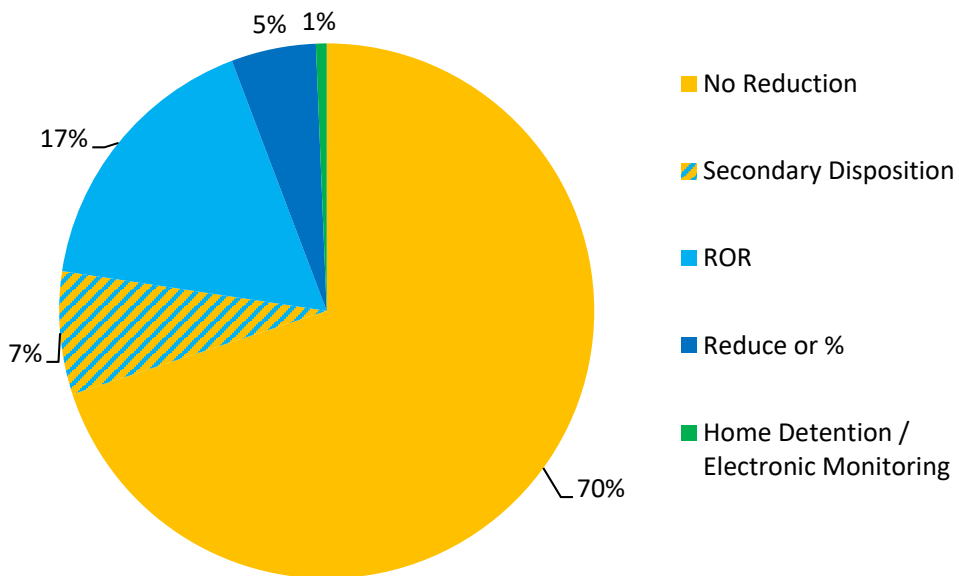
Of the remaining cases, shown in the following chart, ACS recommended no reduction in 42%, ROR in 31%, a reduced bond/percentage of bond in 23%, home detention/electronic monitoring in 1.5% and deferral to the court in 2.5%.

This compares with 2021 recommendation rates of no reduction in 49%, ROR in 21%, a reduced bond/percentage of bond in 27%, home detention/electronic monitoring in 2% and deferral to the court in 1%.

ACS Bond Investigation Recommendations

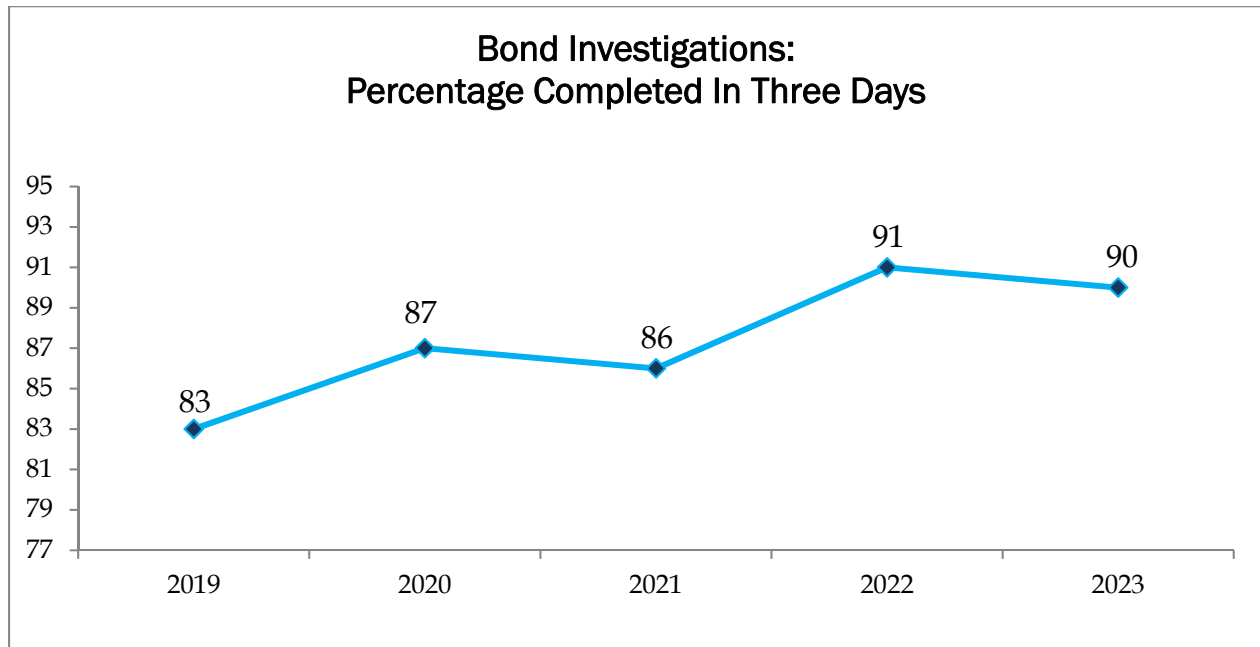


Court Response To Bond Investigation



In response to the bond investigations reviewed by the court in 2023, an order for no reduction was entered in 70% of the cases, however a secondary disposition granting a reduction was entered in 7% of cases. For the remaining 23% of cases a reduction was granted: ROR in 17%, reduced bond/percentage of bond in 5% and home detention/electronic monitoring in less than 1%.

This compares with 2022 disposition rates of no reduction in 81% of the cases, ROR in 13%, reduced bond/ percentage of bond in 6% and home detention/electronic monitoring in less than 1%.



The court orders bond investigations upon initial appearance, which is typically the next business day following an arrest and detention. Bond investigations can also be ordered at other times.

ACS strives to submit these reports in a timely manner, with a goal of submitting at least 80% of bond investigations within three business days of the order.

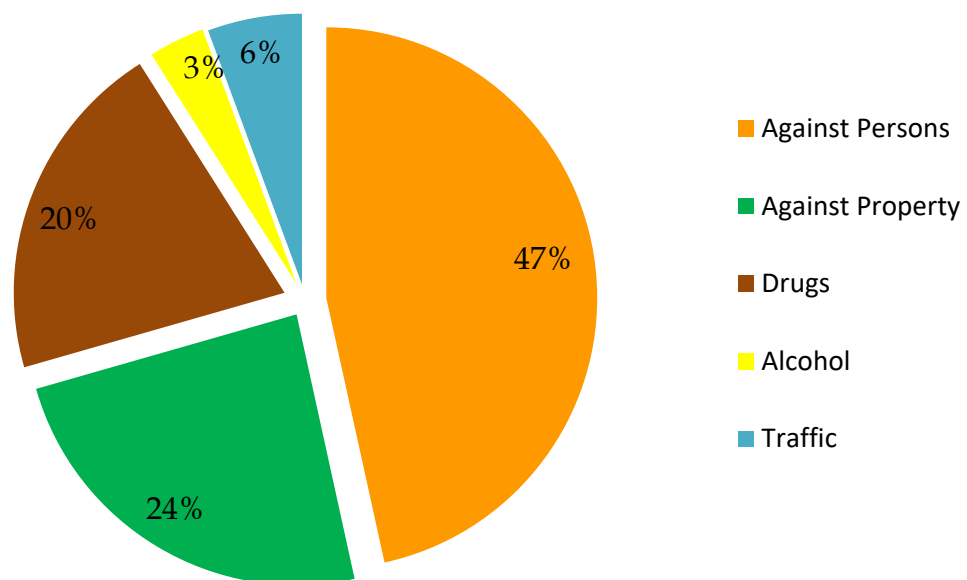
In 2023, ACS submitted 90% within three business days, a one percent decrease from 2022's 91%.

BOND SUPERVISION

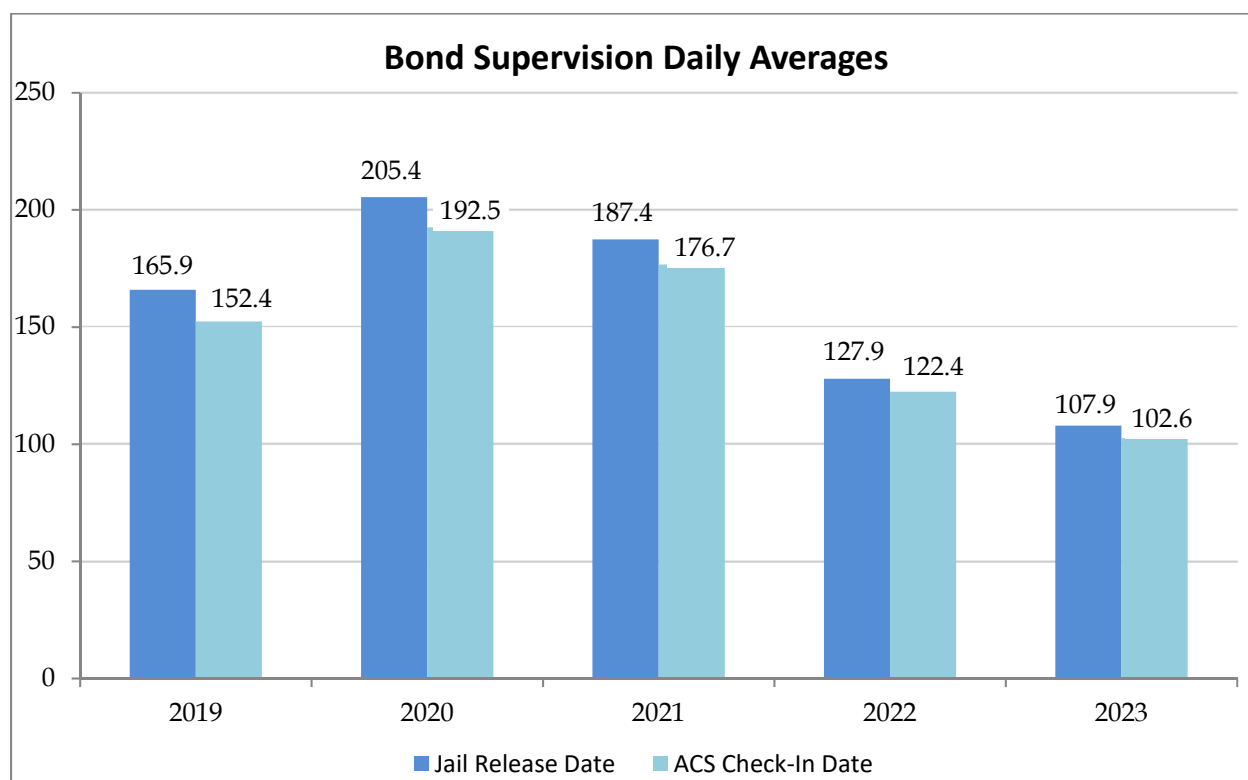
Defendants released from custody pursuant to a bond investigation are typically subject to bond supervision by ACS. The court may also place defendants on bond supervision without reviewing a bond investigation. Defendants on bond supervision typically report to Adult Court Services at least once per week either in person, by phone, or through a cell phone App, and provide updated information regarding employment, contact information (telephone number and address), attorney status, activities, and next court appearance date. Conditions may be applied to a defendant's release such as participating in treatment or counseling programs, restriction from visiting certain places, and having no contact with alleged victims or co-defendants. Defendants who do not report as directed or who are found to be in violation of their bond conditions are reported by ACS to the court and are subject to revocation.

For administrative purposes, the bond supervision population does not include pre-disposition defendants who are electronically monitored by ACS. Those defendants are included in the home detention/electronic monitoring population.

Bond Supervision: Charge Types



The 2023 bond supervision case load consisted of 47% crimes against persons, 24% crimes against property, 20% drug-related offenses, 3% alcohol related offenses and 6% for traffic-related offenses (such as driving while suspended or revoked).

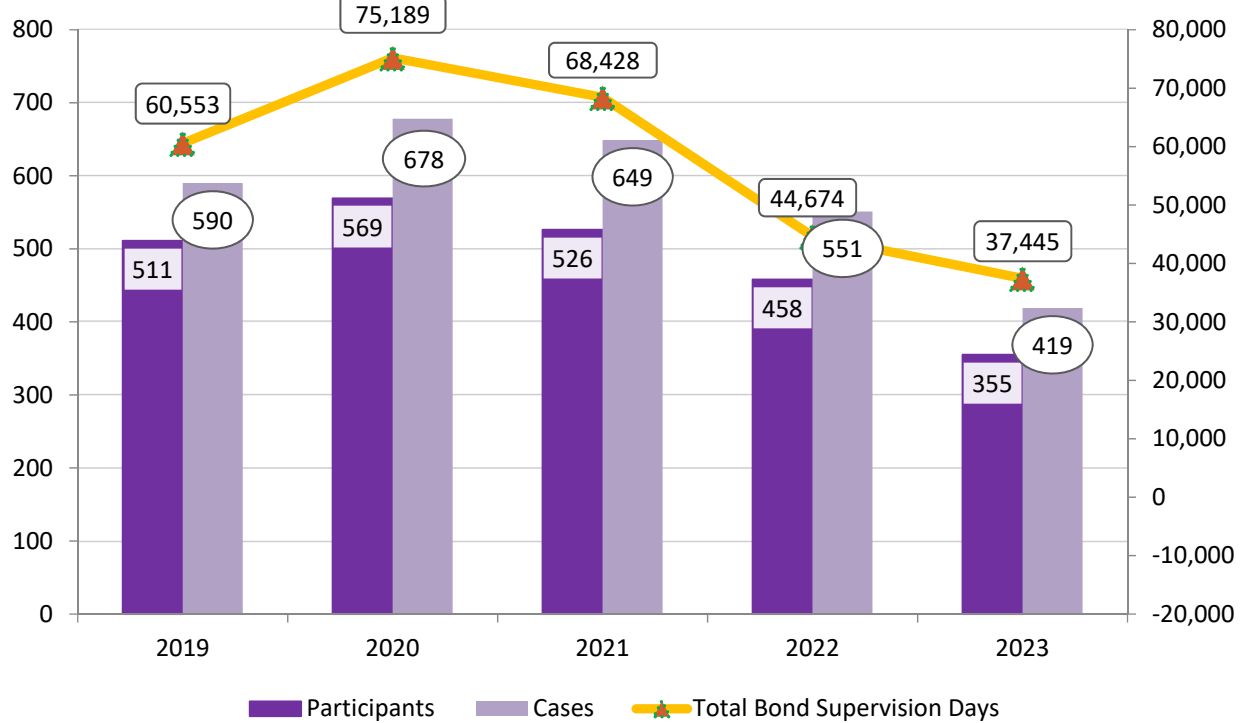


ACS gathers data by both the defendant's Boone County Jail release date and their first ACS check in date. Defendants do not always report immediately upon release from jail. Reasons for delay can include a release time outside of regular business hours, the existence of outstanding warrants or holds that transfer the defendant directly to the custody of another jurisdiction, immediate placement in a residential treatment program, or transfer to a hospital for medical treatment.

The optimal daily inmate housing capacity for the Boone County Jail is 210. In 2023, the jail averaged 184 inmates in house with an additional 52 housed in other facilities, for a total of approximately 236 inmates housed daily. The 2023 cost estimates for inmates housed at other facilities is approximately \$47.49 per day, which does not include transportation costs. This report will base estimates for monetary savings on the \$47.49 figure.

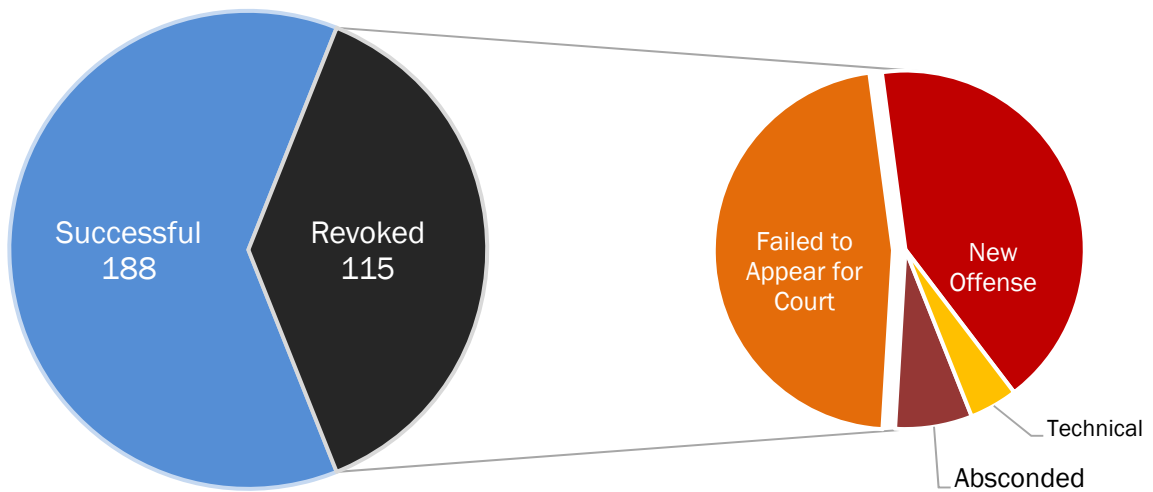
The pre-disposition bond supervision program totaled 39,381 days of supervision in 2023, equating to an average of 107.9 participants per day. At a daily cost of \$47.49 for housing in other facilities, the 2023 figures could represent a savings of \$1,870,203.69.

Bond Supervision: Participants, Cases, Total Days



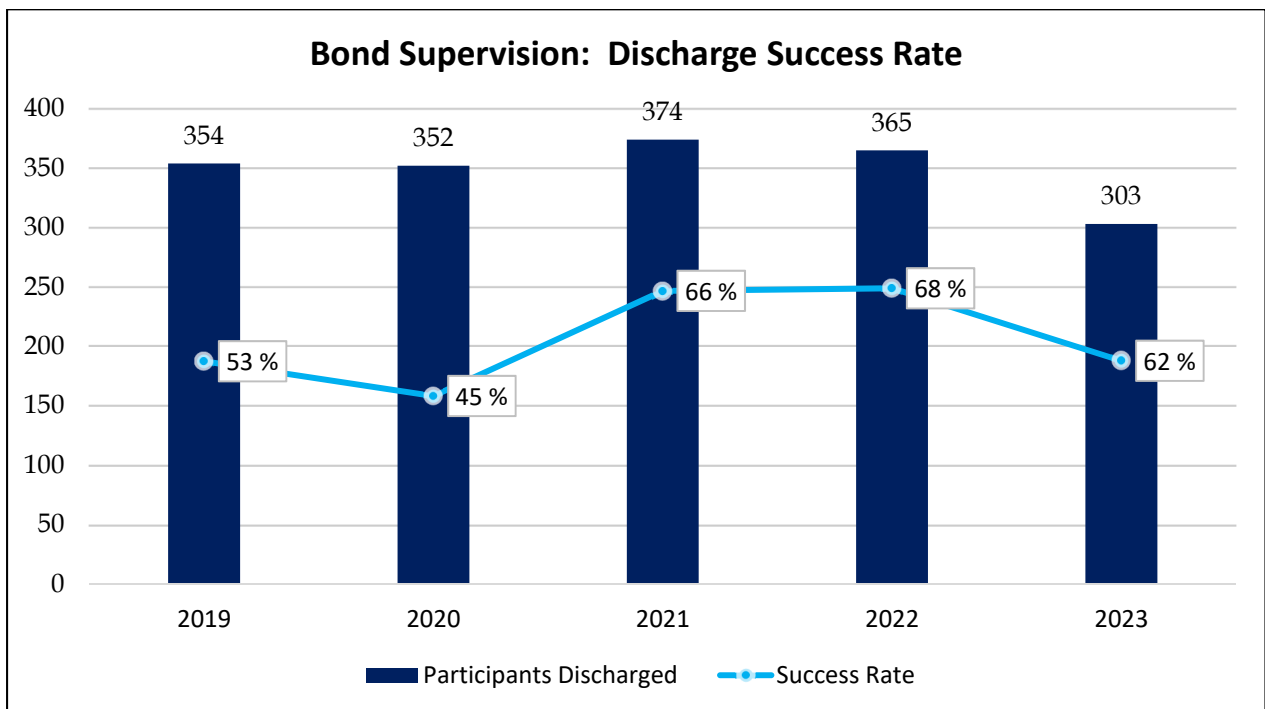
During 2023 the pre-disposition bond supervision program had 355 participants, a decrease from 2022's total of 458. These individuals were represented by 419 cases, a decrease from the 551 cases in 2022. The total days of supervision was 37,445 for 2023, a decrease from 2022's 44,674 figure.

Bond Supervision: Participant Outcomes



There were 303 defendants removed from bond supervision in 2023. Of those removed, 62% were successful with the remaining 38% revoked by the court due to a violation of conditions. Of the 115 who were revoked, 47% failed to appear for court, 8% absconded, 48% committed a new offense and 4% committed a technical violation. Defendants revoked from bond supervision may remain incarcerated until their case is disposed; they could post bond, be released on an ROR and/or be reinstated on bond supervision.

Bond Supervision: Discharge Success Rate

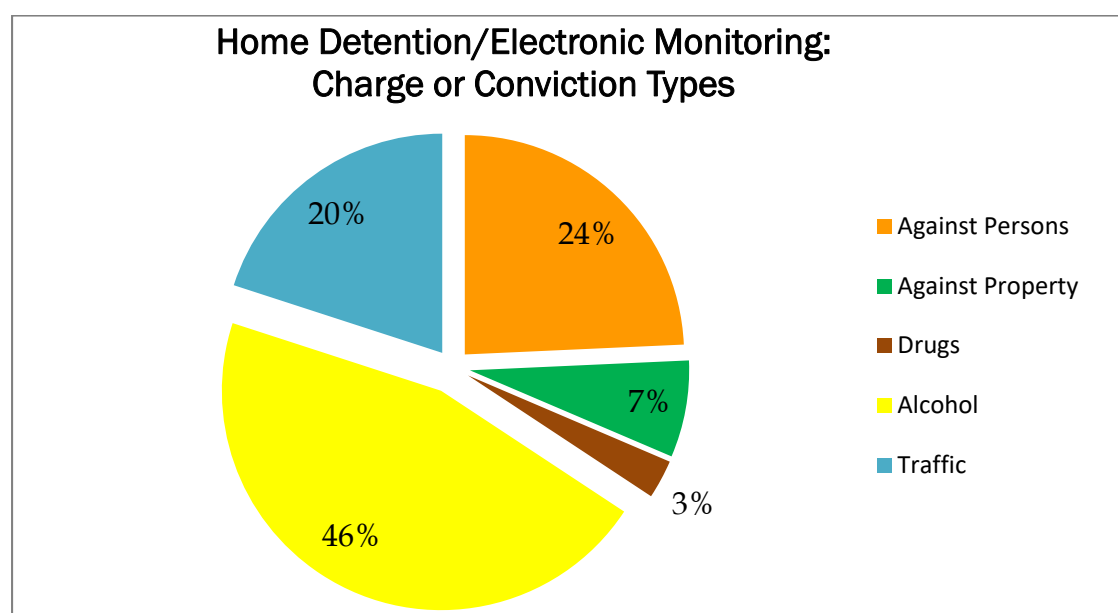


HOME DETENTION / ELECTRONIC MONITORING PROGRAM

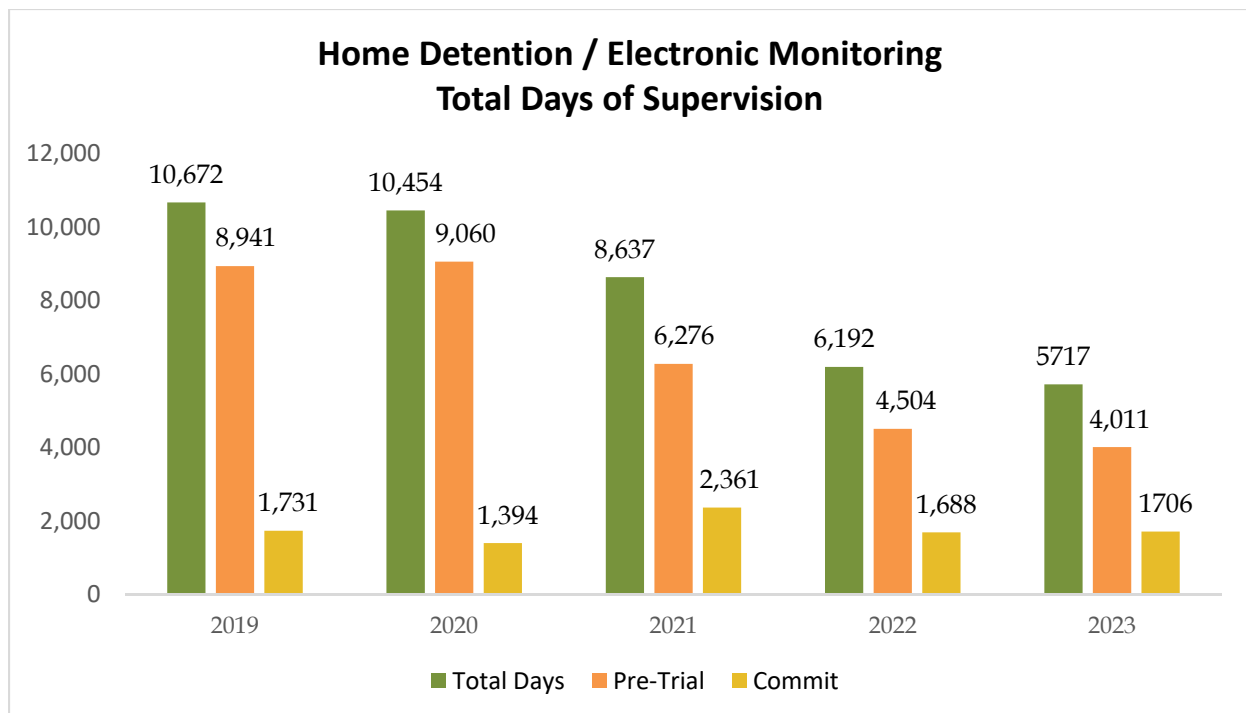
ACS supervised home detention is an intensive supervision program that utilizes electronic monitoring equipment to assist in ensuring compliance. Defendants can participate in lieu of serving a jail sentence or as a condition of bond. ACS determines the defendant's eligibility for the program and makes a recommendation to the court through a bond investigation if in pretrial status, or through a home detention/electronic monitoring report if the defendant is serving a commit jail sentence. Public safety and program integrity are reflected in the screening, selection, and supervision of program participants.

All participants serving commit sentences, and many pretrial participants, are electronically monitored 24 hours a day and follow a pre-set schedule. ACS utilizes a variety of monitoring equipment and selects the most appropriate type for the situation. Depending on the equipment used, participants can be monitored when they enter and leave their residence, if they enter or leave specific locations or areas, and if they consume alcohol. One court services officer is on call at all times to monitor and respond to alerts and issues that require immediate action.

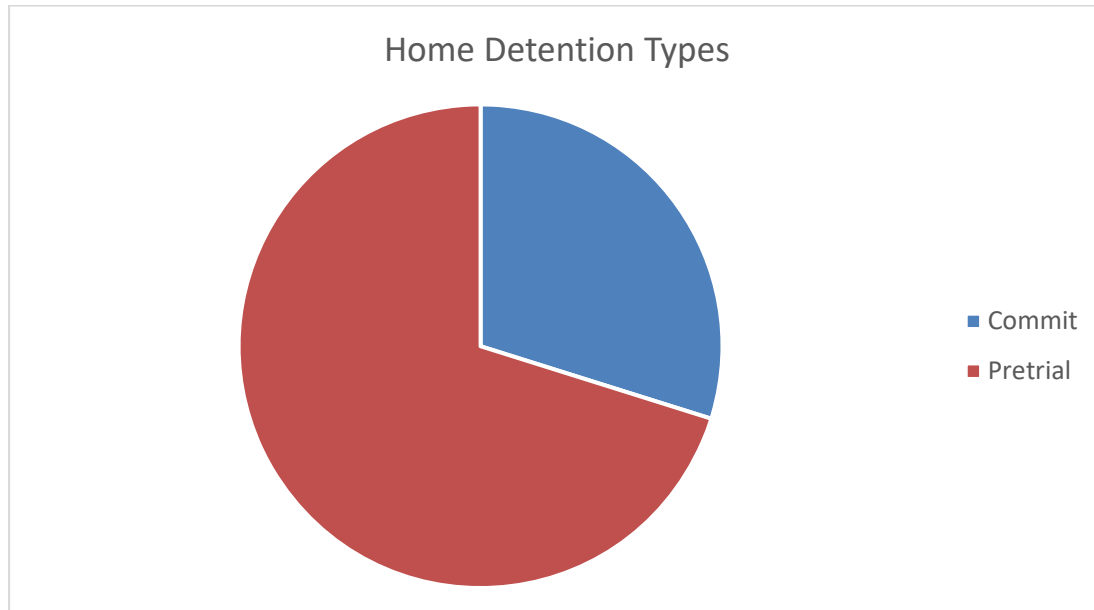
In 2023, ACS completed reports in 88 cases to consider home detention/electronic monitoring program eligibility for defendants serving commit jail sentences, this is an increase from the 54 cases in 2022. For those 2023 cases in which the court rendered a decision, 70% were granted placement in the ACS supervised home detention/electronic monitoring program, 22% were granted placement in a comparable program administered by a third party, and 8% were denied.



Of home detention/electronic monitoring charges or convictions in 2023, 46% were for alcohol related offense, 24% were for crimes against persons, 7% for crimes against property, 3% for drug-related offenses, and 20% for traffic-related offenses (such as second or subsequent offense of driving while suspended or revoked).



The ACS supervised home detention/electronic monitoring program averaged 15.7 participants per day with a total of 5,717 days for the year in 2023. At \$47.49 per day this could represent a savings of \$271,500.33.



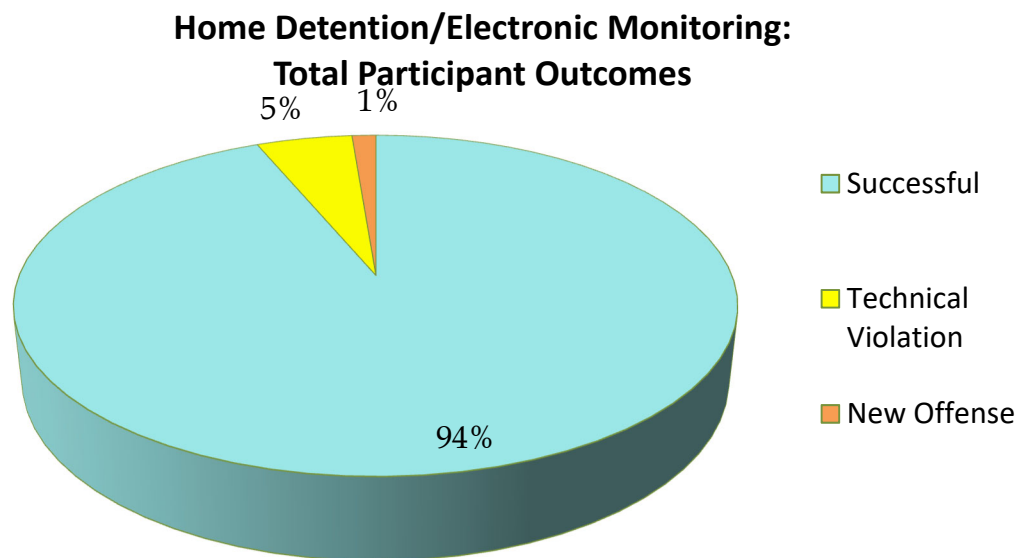
Of the 5,717 days ACS monitored in 2023, 4,011 days (70%) of the total were pretrial, 1,706 days (30%) were for a commit sentence and 45 days for a treatment court sanction. The participant total was 92 participants representing 100 cases. Of the participants, 30 (33%) were in pretrial status and 61 (66%) were serving commit sentences.

ACS supervised home detention/electronic monitoring defendants can be required to pay fees to offset the cost of the program. Per Administrative Order 03-10, the standard daily cost is the greatest of the following: the state or federal minimum wage, the defendant's hourly salary, or the cost of the equipment to Boone County.

In 2023, defendants paid the court \$78,064.74 to participate in the program. The court paid \$23,672.50 to its equipment vendor. The \$54,392.24 difference helped offset personnel and administrative costs of the program and fund equipment for defendants who were truly unable to pay. (It should be noted; it is because of this great margin that with recommendation of the ACS Supervisor and the Court administrator the Court en Banc amended the Administrative Order on payment of electronic monitoring fees and reduced fees by half effective 01/01/24, thus lessening the burden on the participants.)

Per policy, ACS does not directly supervise home detention/electronic monitoring participants who reside outside of Boone County. However, individuals with out of county residences are still eligible for consideration. For those with commit sentences, ACS submits a report to the court assessing eligibility and providing a recommendation. For those candidates granted or ordered participation by the court, ACS verifies placement into and completion of a comparable program administered by an approved third party. In 2023, 14 defendants served 410 days in lieu of commit sentences via third party electronic monitoring programs. At a cost of \$47.49 per day this could represent a savings of \$19,470.90.

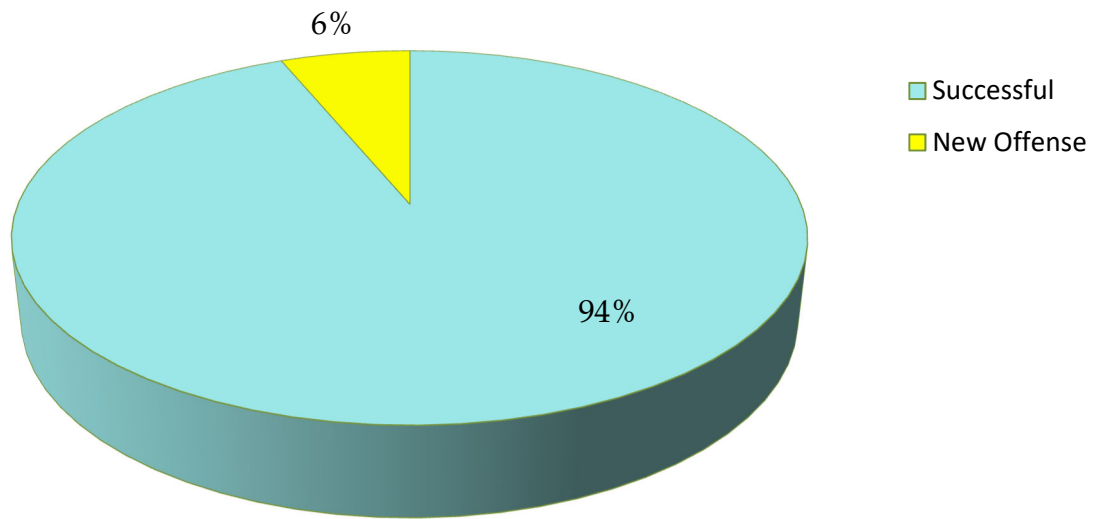
Pretrial defendants required to submit to electronic monitoring by an approved third party are also placed in the ACS supervised bond supervision program with standard conditions, including a condition to report to ACS regularly, and for administrative and statistical purposes they are included in the bond supervision population.



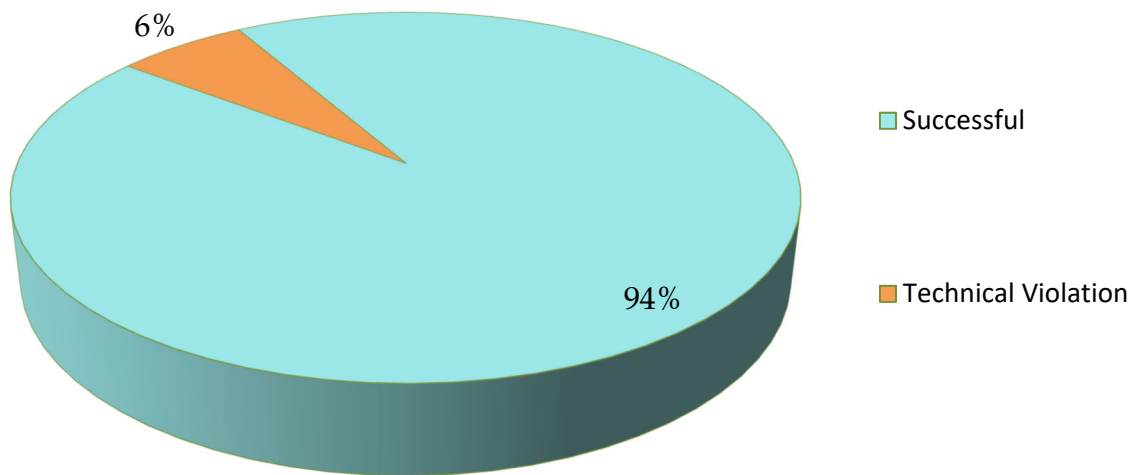
In 2023, 79 participants were removed from home detention/electronic monitoring with 74 (93%) successful and 5 (7%) revoked – four for technical violations and one for committing a new offense. No defendants absconded from electronic monitoring in 2023.

Of the defendants removed from the program 63 were on home detention for a commit sentence and 16 were on home detention pretrial.

Home Detention/Electronic Monitoring: Pretrial Participant Outcomes

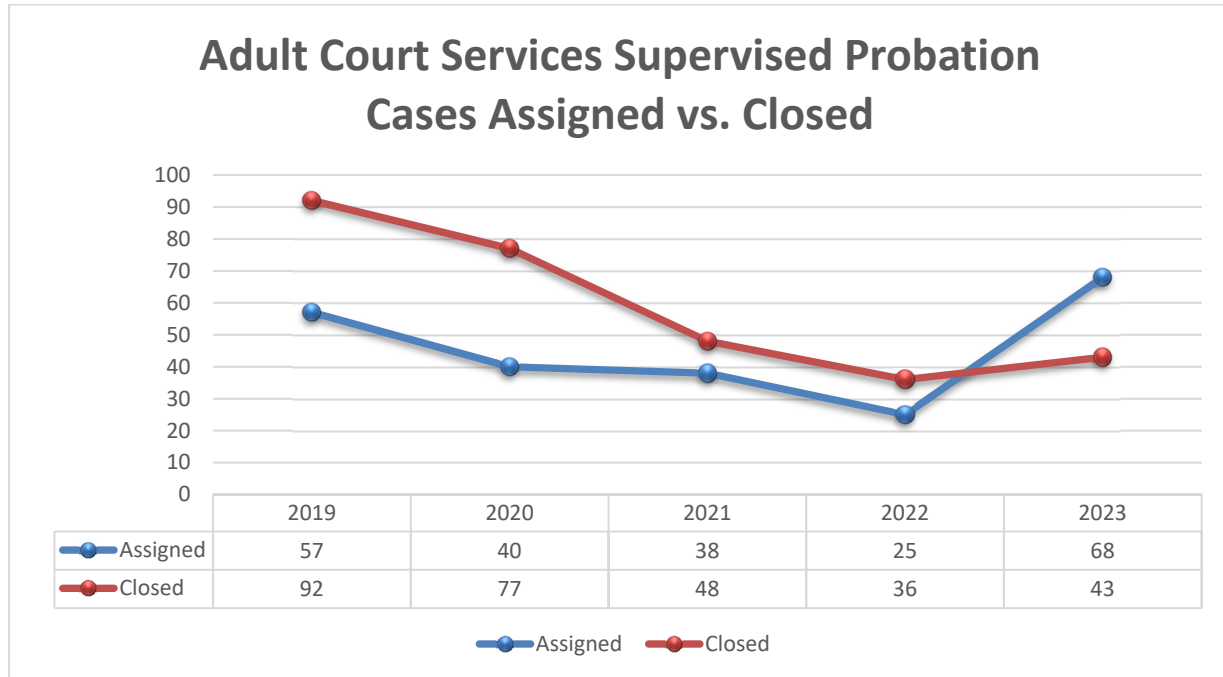


Home Detention/Electronic Monitoring: Commit Participant Outcomes



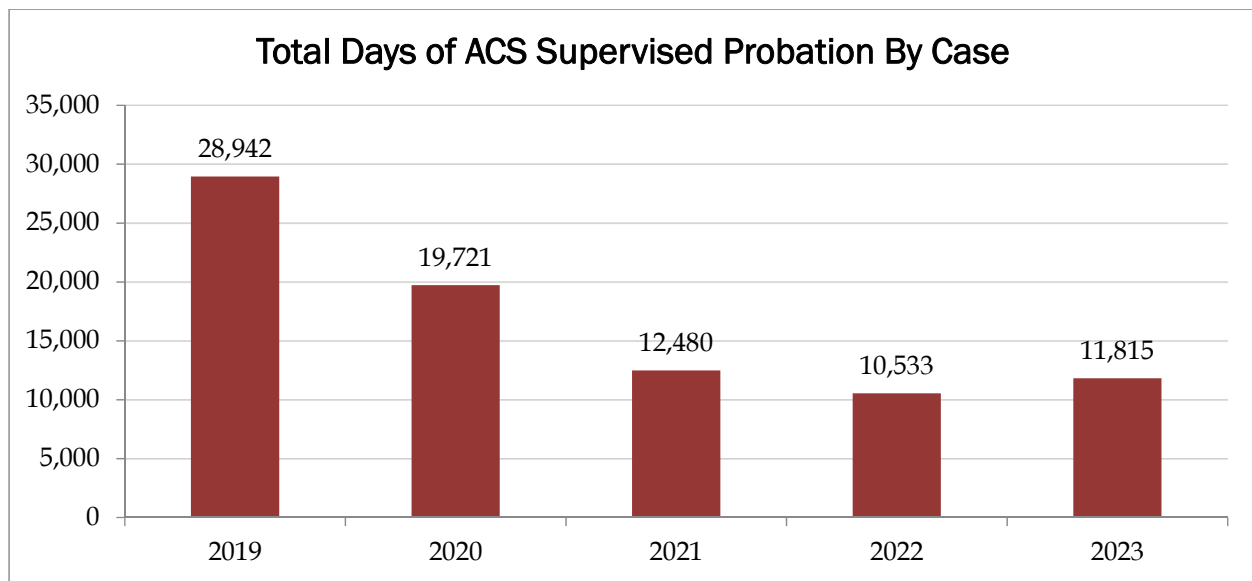
Adult Court Services Supervised Probation

The ACS supervised probation program began in 2003 in response to statutory changes removing certain class A misdemeanors from state Probation and Parole supervision. In 2023 Administrative Order 22-23 added additional charges to the charges eligible for ACS Supervised Probation. Defendants who meet specific probation conditions are removed from active supervision and their cases are converted to unsupervised probation.



The 62 assigned cases in 2023 reflect a 172% increase from the 25 assigned cases in 2022.

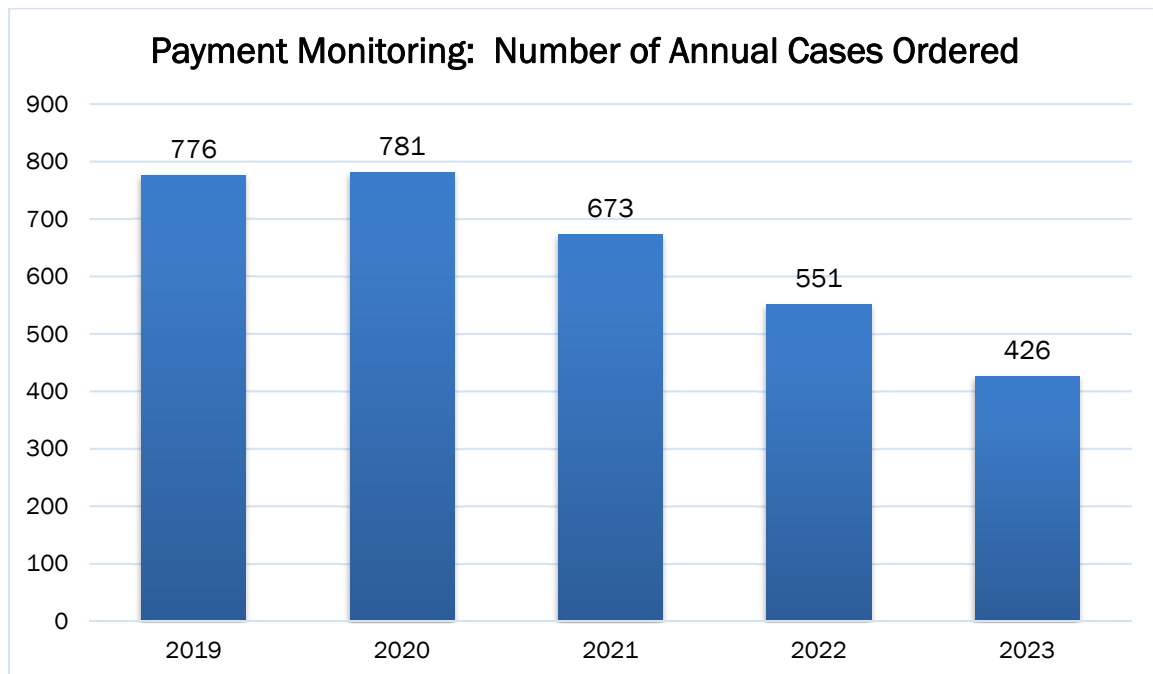
Throughout 2023, there were 43 cases released from probation of which 81% were successfully completed, meaning specific conditions were met and the supervision status was amended to unsupervised.



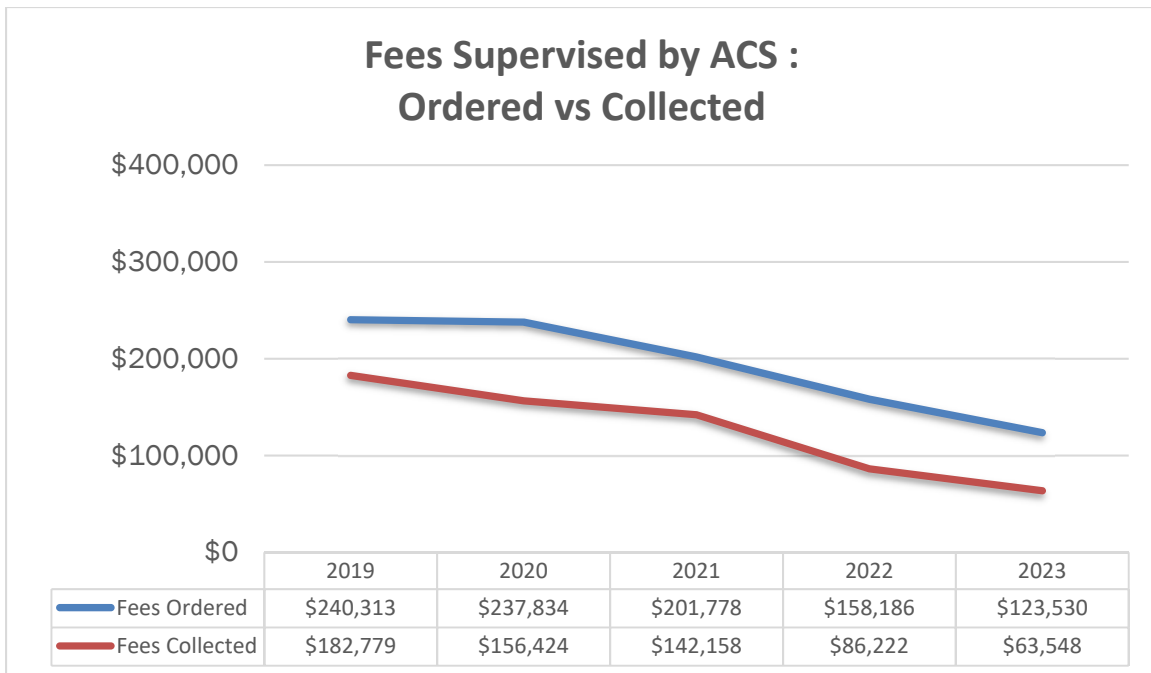
In 2023, defendants served 11,815 days on ACS supervised probation cases, a 12% increase from the 10,533 days in 2022. The data reflected in the chart above excludes time in which an active warrant for probation violation exists.

Misdemeanor Fines Collection

ACS supervises defendants not under the supervision of state Probation and Parole who have been assessed a fine and related costs and cannot pay in full on the day of sentencing. Under the formal administrative plan for collection of court debt pursuant to Supreme Court Operating Rule 21, these defendants have 90 days in which to pay. Defendants unable to pay within 90 days are given the opportunity to negotiate a formal payment plan which is submitted to the court for approval. These plans are formulated with the goal of achieving a positive outcome and can include the option of performing community service work in lieu of paying the fine. Once approved by the court, ACS monitors payments, recommends extension requests for defendants who genuinely attempt to meet their financial obligations, and sends reminders and overdue notices. When all resources have been exhausted ACS notifies the court of the defendant's nonpayment.



In 2023, ACS was ordered to monitor payment compliance in 426 cases, a 22% decrease from 2021.



Court-ordered fee amounts in 2023 totaled \$123,530, a 22% decrease from 2022. Collections totaled \$63,548 in 2023, a 26% decrease from 2022.

Due to the time between sentencing and the 90-day due date, as well as extended due dates formulated by payment plans, amounts ordered and collected are not entirely comparable to one another, or prior years.

ADULT COURT SERVICES JUDICIAL PAROLE PROGRAM

The ACS judicial parole program was established to provide a program of structured, supervised release as an alternative to Boone County Jail incarceration. Jail inmates serving sentences who meet certain criteria set forth in Administrative Order 01-06 are eligible for consideration. The court may grant parole without a report, but typical practice is for ACS to submit a report prior to consideration. Each day served on judicial parole counts as a jail day served in determining a defendant's release date.

ACS completed 4 judicial parole reports in 2023. For comparison, in 2022 ACS did not complete any judicial parole reports.

In 2023, there were 90 days of supervision in the ACS supervised judicial parole program, compared to zero days in 2022.

WORK SEARCH / WORK RELEASE REPORTS

Work search/work release is a Boone County Sheriff administered program that provides jail inmates the opportunity to obtain or maintain employment while serving a sentence. Current and future jail inmates may petition the court to participate in this program. If ordered, ACS provides the court with a report and recommendation for or against participation.

From 1998 – 2021 the Work Search/Work Release Program was administered by Reality House. In June of 2021, Reality House ceased all residential operations and closed the doors permanently in 2022. Although the court did not order any work search/work release reports in 2023 the program is still available for the judge to utilize in sentencing.

WORK AND EDUCATION REPORTS

“Work and Education” is a Boone County Sheriff administered program that provides jail inmates with experience, training and an opportunity for service. Eligibility is determined by the criteria set forth in Administrative Order 06-18. Inmates receive a one-day (24 hour) reduction in their sentence for every 8 hours of approved program participation. With sheriff approval, inmates can petition the court to participate in this program. In response to this petition, ACS provides the court with a report and recommendation for or against participation.

In 2023, ACS completed work and education reports in 12 cases. The court granted participation in 3 of those cases. For comparison, ACS did not complete any work and education reports in 2022.

COMMUNITY SERVICE WORK

Community Service Work (CSW) recompenses the community for the harm caused to it by criminal acts. ACS supervises two types of CSW: (1) CSW ordered as a condition of ACS supervised probation, and (2) CSW allowed by the court upon ACS's recommendation in lieu of paying a fine.

CSW may only be performed at a qualified, not-for-profit and tax-exempt agency. Tax exempt means the agency has either an IRS tax exemption letter or a Missouri sales tax exemption letter. This and all other CSW policies are explained at the outset to each program participant. ACS's goal is to maximize successful outcomes.

In 2023, 71 hours of CSW under ACS supervision was successfully completed. At the standardized \$20 per hour rate used by the court to value CSW hours, this represents a \$1,420 return to the community through participating not-for-profit agencies.



ESTIMATED MONETARY SAVINGS

The list below represents a cumulative view of estimated minimum savings related to the work of ACS in 2023. These numbers are based on the information provided in this report and correspond to estimates of days defendants would have otherwise been incarcerated at the jail or housed out of county, as well as the sum of fees collected.

JAIL DAYS SAVED

Bond Supervision.....	39,381
Home Detention Electronic Monitoring	
ACS Supervised.....	5,762
3rd Party Supervised.....	410
Judicial Parole (Supervised by ACS).....	90
TOTAL DAYS	45,643
@ \$47.79 per day = Estimated savings of	\$2,181,278.97

FEES COLLECTED

ACS electronic monitoring	\$78,064
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TOTAL ESTIMATED SAVINGS	\$2,259,342.97
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HISTORY OF ADULT COURT SERVICES



In 1961 the first formal pretrial release program in the United States was instituted in New York City. Known as the Manhattan Bail Project, its success generated national interest, and by 1965 multiple jurisdictions reported operating programs modeled after it, including the city of St. Louis.¹ On July 1, 1968, state Probation and Parole assumed the operations and functions of the St. Louis City Adult Probation Department, which included the city's pretrial release program.²

In 1972 the circuit judges of the 13th Judicial Circuit established the Director of Court Services position, which would later become known as the Court Administrator. The primary focus was the administration of juvenile court programs, but the position also had other responsibilities and objectives related to the criminal court, one of which was a mandate to explore and implement a pretrial release program.³ In 1973 the Director of Court Services conducted a feasibility study of pretrial release,⁴ but no formal program was established at that time.

In 1975 state Probation and Parole formally acknowledged an intent and willingness to provide pretrial investigation and supervision services to all of Missouri's trial courts,⁵ however, the final decision to do so appears to have been made on a district by district basis. Anecdotal evidence suggests Boone County began receiving these services in the mid to late 1970s.

In 1981 state Probation and Parole eliminated pretrial investigations and supervision services for Boone County, citing a lack of funding.⁶ At the same time a Jail Study Task Force was established to examine the Boone County Jail overcrowding problem and make recommendations concerning alternatives to incarceration. Recognizing the importance of

¹ Schnacke, T.R., Jones, M.R., Brooker, C.M.B. The History of Bail and Pretrial Release. *Pretrial Justice Institute*, p. 10, 12

² *Missouri Blue Book*, 1969-1970, p. 402

³ Court Services Director Emphasizes Involvement. (1972, November 18). *Columbia Missourian*, p. 3

⁴ Jury Report Overlooks Jail Renovation Factors. (1973, July 8). *Columbia Missourian*, p. 27

⁵ *Missouri Blue Book*, 1975-1976, p. 1014.

⁶ County to Ask City for Input on Investigator. (1981, November 25). *Columbia Missourian*, p. 6B

pretrial release services, and upon recommendations of the Jail Study Task Force, Boone County provided funds to the Circuit Court to establish the Adult Court Services (ACS) office and employ a full time Court Services Officer (CSO) to conduct Bond Investigations and Bond Supervision. In early 1982 the position was filled, and later that year a second CSO position was added to assist the first and implement the Community Service Work program. With this addition the first CSO began assuming administrative and supervisory duties.

In 1983 state Probation and Parole eliminated certain supervision services to misdemeanants. The Fines, Costs and Restitution program was created in the ACS office to provide collection services for some cases previously collected by state Probation and Parole.

In 1988 a federal court limited inmate census at the Boone County Jail, which required excess jail inmates to be housed at other jails. To negate the cost of housing defendants in other facilities, an electronically monitored Home Detention program was established to provide an additional alternative to jail incarceration. A new CSO position was added to administer this program. With this addition, ACS staff consisted of the supervisor, two CSOs and an administrative assistant.

In 1990 the Fines, Costs and Restitution program was expanded after policy changes resulted in more types of cases being supervised. The Home Detention program also saw a significant increase. A third CSO was added to assist with these growing programs.

In 1992 the Victim Impact Panel (VIP) was implemented in Boone County to help alcohol and traffic offenders understand the consequences of their actions. ACS was given responsibility to track and assist this program.

In 1997 the jail administered Work and Education program commenced, with ACS providing reports to assist the court in determining participation. The court also approved the implementation of a dedicated video link between the courthouse and jail to be used in certain associate circuit court proceedings. ACS began using this video system to interview jail inmates for investigation purposes and assumed responsibility for collecting and reporting statistical data on its use.

The beginning of the 21st century was a period of growth and change for the office. In 2001 ACS began providing reports to the court to assist in determining participation in the Work Search/Work Release program. With passage of the Law Enforcement Sales Tax in 2002, the Boone County Commission funded a fourth and fifth CSO in 2003 and 2004 to work with an expanded Home Detention/Electronic Monitoring program, which included the new technologies of alcohol monitoring (adopted in 2002), and GPS (adopted in 2004), as well as the ACS supervised Probation and ACS supervised judicial Parole programs, created in 2003 and 2004, respectively.

Since 2004, ACS had experienced level staffing with five CSOs, two administrative assistants and the supervisor.

In December of 2022, an ACS Officer was promoted to ACS Supervisor after resignation of the former supervisor. The vacant officer position was eliminated as the Technology Services Department was facing rapid growth of four new technology courtrooms within the Circuit.

Probation services were expanded upon in 2023. A new administrative order was signed adding DWI 1st (a class B misdemeanor) to charges eligible for ACS supervision. Also in 2023, ACS started to efile all communications with the Court.

DISCONTINUED PROGRAMS, POLICIES, AND PRACTICES

Homebound Release

The Homebound Release program ran from May to October, 1985. It allowed certain defendants with misdemeanor jail sentences to serve those sentences at their residence. Participants were required to remain in their home except for work or other court approved activities. ACS provided screening, recommendations and supervision, which included requiring weekly meetings with a CSO and daily compliance checks at the defendant's residence. An additional part time staff position was established to conduct the daily checks.

The program ended by agreement with the court and county commission. The population was much smaller than anticipated and the savings did not justify the costs. There was also significant resistance from the prosecutor's office. Although unsuccessful, the Homebound Release program developed basic concepts and practices that were later incorporated into the electronically monitored Home Detention program.

Community Service Work Orientation Meetings

From July, 1999 to July, 2003, all defendants under ACS supervision for CSW, who were also Boone County residents, were required to attend a CSW orientation meeting. These meetings were held monthly at the courthouse, after regular business hours, and were conducted by a CSO. Defendants received two hours of CSW credit for participating. This practice ended in anticipation of major policy and procedural changes to the CSW program.

Saturday Bond Investigations

From March to September, 2003, ACS implemented a rotating work schedule allowing for one CSO to work on Saturdays. The primary purpose was to initiate bond investigations on defendants who had been arrested and detained Saturday morning or the previous Friday evening. These bond investigations would be submitted to the court the following Monday with the goal of providing them prior to initial appearance. This practice ended when it became clear that much of the work performed on Saturdays was ultimately unproductive, primarily due to the subjects of the reports posting bond prior to report submission. In addition, the rotating work schedule negatively impacted office efficiency by creating a cyclical staffing shortage.

Adopt A Highway

The Adopt A Highway program began in November 1988. Portions of I-70 and, later, 63 highways were adopted by the court for litter removal on a monthly basis. Defendants owing CSW were required to participate with exceptions granted for non-Boone County residents and documented medical excuses. One CSO and one deputy Court Marshal were responsible for supervision. The program ended in October 2003, due to safety concerns and policy changes.

Callaway County Court Services

The 13th Circuit consists of Boone and Callaway Counties. In 1983 Callaway County Court Services (CCCS) was established with goals and objectives similar to ACS. It was suspended in 1994, reinstated in 1995, and suspended and reinstated in 1997. ACS maintained a degree of administrative support and oversight until about 2004. ACS also reported annual statistical information for CCCS in 1991, 1992 and 1996-2004. In 1999 all functions of the office were assigned to Court Marshal staff. After 2004 all administrative responsibility was assumed by the court marshal's office.



Jury Administration Assistance

In March 1995, ACS staff were tasked with providing information and assistance to current and potential jurors. A dedicated telephone number was established in the ACS office for this purpose. By 1999 ACS staff were providing direct support to the Jury Commission Board by formulating, printing and assisting with mass mailings of jury questionnaires as well as screening and processing requests for excusal from jury service. In 2002, ACS ceased the mailing, screening and processing activities but continued the telephone information and assistance role. In January 2006, with the establishment of the Jury Supervisor position, all jury related responsibilities ended.

Security Responsibilities

In the 1980s a radio base station was established in the ACS office to facilitate and assist security related communications in the courthouse. In the 1990s the office began housing video monitoring and recording equipment linked to courthouse security cameras. During

certain periods in the 1990s ACS staff were required to provide security screening at the main entrance to the courthouse, which included the operation of metal detectors and the physical search of persons. In 1995, manual duress alarms were installed in various courthouse locations with the associated monitoring equipment placed in the ACS office. ACS staff began providing monitoring and notification of these alarms to security personnel. In 2006 the alarm system was further expanded, resulting in a corresponding increase in ACS's responsibility. In September 2008, in conjunction with a major courthouse renovation and addition, the radio, video and alarm monitoring equipment were removed from the ACS office and all security responsibilities ended.

Drug Court

In January 1998, the first drug court was held in Boone County. At that time staff consisted of one part-time employee, the Drug Court Coordinator, who was located in the ACS office. In May 1999, this position was amended to full time and placed under the authority of the ACS supervisor. In 2000 the ACS supervisor became a more active part of the program, receiving the additional designation of Drug Court Administrator in July of that year. In December 2001, an administrative decision was made to remove Drug Court from ACS and place it in its own division, with the Drug Court Coordinator assuming the Drug Court Administrator position. ACS continued to provide a degree of administrative support, primarily in the form of accepting and maintaining fee remittances. That role ended in July 2009, when the circuit clerk's office assumed the responsibility.

ACS Probation Intake Meetings

From early 2004 until April 2011, defendants placed on ACS supervised probation, who were also Boone County residents, were required to attend a probation intake meeting. These meetings were held monthly at the courthouse, after regular business hours, and were conducted by a CSO. Defendants were spoken to both as group and individually. The primary purpose was to explain general and specific probation conditions and ensure each defendant understood their probation requirements. ACS stopped conducting these meetings after changes to internal procedures rendered them redundant.

Community Service Work Supervision

The CSW program began in July 1982. At its inception ACS assumed supervision responsibility for all state court ordered CSW, including probation cases under the supervision of state Probation and Parole. Program size reached a high in 2001 with 1,630 defendants ordered to complete 57,762 hours. In October 2003, the policy changed to require ACS supervision only in ACS supervised probation cases and in cases in which ACS supervises CSW performance in lieu of fines. This new approach was specifically intended to reduce the size of the CSW program which would allow ACS to focus on other objectives. In 2004, the year following this change, 288 defendants were ordered to complete 9,196 hours under ACS supervision. In 2011 statutory changes to certain driving offenses further reduced the amount of CSW ACS supervises.

Fines, Costs, and Restitution Collection

In December 1983, ACS began supervising the collection of fines, costs and restitution balances in certain case types not supervised by state Probation and Parole. In 1990 this responsibility expanded to include all cases not under the supervision of state Probation and Parole, including traffic offenses. In 1993 statutory changes allowed for driver's license suspension for nonpayment of traffic fines, and ACS ceased collection activity for traffic cases. That same year a part time aide position was created to focus solely on collections. This position was later converted to a full-time administrative assistant position but with a continued collections focus.

In July 2003, the court began requiring all balances to be due "forthwith" upon sentencing, and the collections program was completely reorganized. Defendants unable to pay in full were allowed to enter a court approved payment plan formulated and administered by ACS, but only with a substantial monetary down payment. Defendants who informed ACS they could not comply were immediately returned to the sentencing judge. One CSO was designated with responsibility for the program, but due to the workload increase all CSOs and the supervisor were required to provide regular, ongoing assistance.

In 2006 ACS ceased collection of cases assessed with costs only. In this and subsequent years additional changes were made regarding the down payment deadline for payment plans, the down payment amount requirements, the amount and types of forms utilized, paperwork flow and other policies and practices with intent to increase efficiency and reduce workload. In December 2011, the program was further restructured with the court adopting a new formal administrative plan for the collection of court debt based on Supreme Court Operating Rule 21.

In August 2013, statutory changes placed the responsibility of restitution collection with the prosecutor's office. The court modified the collection plan to accommodate this change and enacted several other revisions, including allowing defendants 90 days to pay fines and removing all costs collection responsibility from ACS. In July 2014, the court returned costs collections to ACS but only for those cases in which ACS is responsible for fines collection.



Alcoholics Anonymous/Narcotics Anonymous Informational Meetings

In January 1999, as directed by the court administrator and upon consultation with the Court en Banc, ACS initiated a policy to recommend certain defendants on bond supervision be required to attend an Alcoholics Anonymous or Narcotics Anonymous informational meeting as a condition of bond. In February 1999, these informational meetings commenced. They were held at the courthouse, on a monthly basis, after regular business hours, and were led by volunteers affiliated with one or both associations. In November 2015, with consultation and direction from the Court en Banc and court administrator, these practices ended.

Associate Circuit Court Attendance

Historically, CSOs attended associate circuit court for initial appearances and hearings involving recently incarcerated defendants. The primary purpose of this was to immediately receive notice of orders for bond investigations. Other reasons included the ability to obtain and review charging documents, police reports, and other pertinent information obtained from prosecutor staff, afford an opportunity for timely communication with the court, and provide support for the video system. With the advent of electronic filing and the regular attendance of other court staff who could support the video system and facilitate communication, it became evident that continued CSO attendance was not necessary. In April 2017, in consultation with associate circuit judges and the court administrator, CSOs ceased attending those hearings on a regular basis.

DOC Video Conferencing

In July 2012, ACS was tasked with developing the necessary practices and procedures for a regular circuit court video docket with defendants held in DOC. In July 2013, the court implemented this docket and assigned the organization and maintenance of it to ACS. In August 2017, an administrative decision was made to transfer primary responsibility to support staff in the judge's office, which took place in August 2018. ACS continued a support role by performing necessary tasks in the absence of assigned staff. In December 2020 and January 2021, administrative decisions were made to transfer responsibility to the circuit clerk's office and to remove any related responsibilities from ACS.

Video Statistical Data

In July 1997, the court established a dedicated video link with the Boone County Jail for use in certain associate circuit court proceedings involving jail inmates. ACS was assigned responsibility for maintaining and reporting statistical data on the associate court's use of video. In 2008 this was expanded to include data reflecting ACS use of video via jail inmate interviews. In July 2013 and August 2014, the responsibility was expanded further to include data resulting from the newly established circuit court video docket for DOC inmates, and the circuit court video docket with jail inmates, respectively. In February 2021, with consideration to the court's greatly expanded use of video generally in 2020 as a result of a pandemic, and the continued ability to gather this data in the future if needed, an administrative decision was made to relieve ACS of these responsibilities.

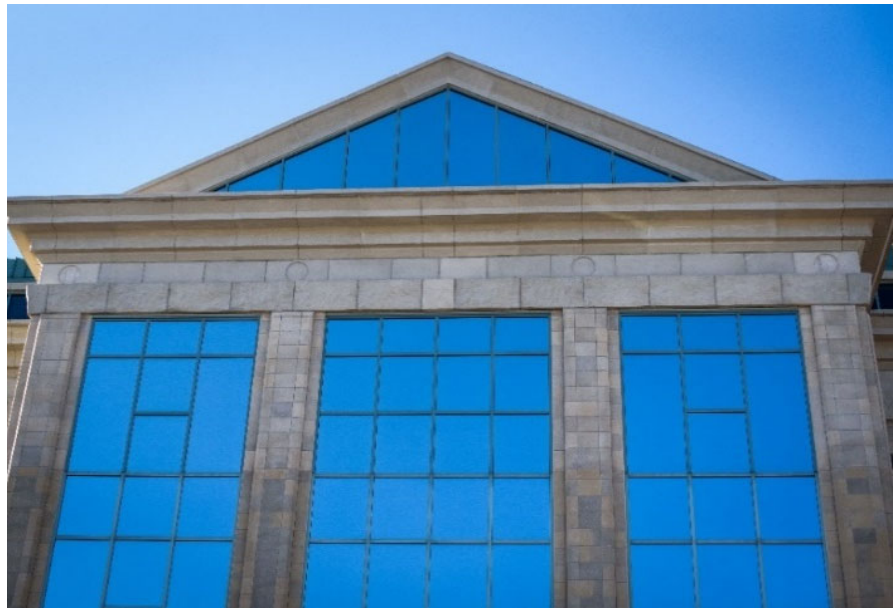
Victim Impact Panel

In June 1992, a monthly Victim Impact Panel was implemented in Boone County to help alcohol and traffic offenders understand the consequences of their actions. These panels were held at the courthouse, after regular business hours, and were open to the public, with court Marshal staff present to provide security. R.C.R. Inc., later known as VIP Programs Inc., provided the speakers and administrative support, with ACS designated to track statistical information and provide assistance when necessary. Attendees were required to pay a fee to VIP Programs, a portion of which was paid to the court to offset related expenses. In March 2022, VIP Programs ceased providing these services to Boone County, and it was decided to

end future panels at the courthouse. Since this time ACS has referred anyone required to attend a panel to the in person or online versions offered by the Mothers Against Drunk Driving (MADD) organization.

Reality House

In February of 1998 the Reality House took over supervision of the Work Release Program, previously supervised by the jail. From 1998 – 2021 the Reality House supervised all defendants granted placement on the Work Search / Work Release Program. During that time, most often a defendant would request placement on the program



in lieu of serving time in the Boone County Jail and the Court would order ACS to determine their eligibility. In June of 2021 the Reality House ceased all residential services. This not only included defendants residing at the Reality House while participating in the Work Search / Work Release Program but also inmates being housed there by the Boone County Jail. Over the next year the Reality House maintained their outpatient treatment services including Moral Recognition Therapy, Something for Nothing (shoplifting prevention classes), and anger management to name a few. In June of 2022, Reality House closed their door permanently.